# TOWNSHIP OF HELENA ANTRIM COUNTY, MICHIGAN AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2006

Issued under P.A. 2 of 1968,	as amended and P.A. 71 of 1919, as amended.
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5.	×							ith State statute.		
6.	×		The loca other gu	al unit has i idance as	not violated the issued by the	e Municipa Local Audit	l Finance Act, and Finance	an order issued und Division.	der the Emergenc	y Municipal Loan Act, or
<b>7</b> .	X		The loca	al unit has	not been delin	quent in dis	stributing tax r	evenues that were o	collected for anoth	er taxing unit.
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9.	X		Audits o	f Local Un	its of Governm	ent in Mich	nigan, as revis	that came to our att sed (see Appendix H	of Bulletin).	
10.	×		that hav	e not been	previously co	mmunicate	d to the Loca	ement, which came t I Audit and Finance I t under separate cov	Division (LAFD). I	ring the course of our audit If there is such activity that ha
11.	×		The loca	al unit is fre	ee of repeated	comments	from previous	s years.		
12.	×			-	s UNQUALIFI					
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WALTER J KESKINE

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#### **Township Officials**

Supervisor Penny Wagner

Clerk Ferol Frank

Treasurer Catherine Rice

Trustees

James Gurr

Bill Bockstahler

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## Keskine, Cook, Miller & Alexander LLP CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

Walter J. Keskine, C.P.A.
Jeffrey B. Cook, C.P.A.
Richard W. Miller, C.P.A.
Ronald D. Alexander, C.P.A.
Curt A. Reppuhn, C.P.A.

November 14, 2006

To the Township Board Helena Township Antrim County, Michigan

We have audited the accompanying financial statements of the governmental activities, the major fund activities, and the aggregate remaining fund information of the Township of Helena, as of and for the year ended June 30, 2006, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the governmental activities, the major fund activities and the aggregate remaining fund information of the Township of Helena as of June 30, 2006, and the respective changes in financial position thereof and for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages 2 – 4 and budgetary comparison information on pages 22 – 26 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

KESKINE, COOK, MILLER & ALEXANDER, LLP

### Helena Township Management's Discussion and Analysis

Year Ended June 30, 2006

As the Township Board of the Helena Township, we offer readers of the Township's financial statements this narrative overview and analysis of the financial activities of Helena Township for the fiscal year ended June 30, 2006.

#### FINANCIAL HIGHLIGHTS

The assets of Helena Township totaled approximately \$2,500,000 at June 30, 2006, of which approximately \$1,400,000 represents capital assets.

As of the close of the current fiscal year, Helena Township's governmental funds reported combined ending fund balances of \$432,000, and the net assets of the Township as a whole was \$1,788,000.

Revenues, as reported in the Statement of Activities approximated \$739,000 (\$126,000 represents program revenues, mostly consisting of grants and contributions, and \$613,000 represents general revenues, consisting mainly of property taxes).

Township expenses totaled approximately \$594,000, with the majority being spent on Township administration and recreation and culture.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to Helena Township's basic financial statements. The township's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements. This report also contains other supplementary information, in addition to the basic financial statements themselves.

#### Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the township's finances, in a manner similar to a private-sector business.

The **statement of net assets** presents information on all of the township's assets and liabilities, with the difference between the two reported as **net assets**. Over time, increases or decreases in net assets may serve as a useful indicator of whether the township's financial position is improving or deteriorating.

The **statement of activities** presents information showing how the township's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

#### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities of objectives. Helena Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Township can be divided into two categories: governmental funds and fiduciary funds:

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of current resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Helena Township maintains the following individual governmental funds: General Fund, Cemetery Fund, Roads Fund, Ambulance Fund, Library Fund, and Fire Fund. The Ambulance and Cemetery Funds are considered non-major funds.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Township's own programs.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Helena Township, net assets totaled \$1,788,000, an increase of \$145,000 from the prior year. Key elements of this increase are as follows:

For the most part, increases in expenses closely paralleled inflation and growth in the demand for services. One noteworthy exception, however, is: The expenditures of certain grant monies received from various sources, as indicated in the financial statements.

#### FINANCIAL ANALYSIS OF THE TOWNSHIP'S FUNDS

As noted earlier, this Township used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

In each fund, the most significant source of revenues is derived from the Township's property tax base. Increases in the taxable values within the Township have caused the property tax revenues to increase this past year.

Expenditures have remained consistent with the prior years, as the services offered by the Township have not changed significantly.

#### CAPITAL ASSET AND LONG-TERM DEBT ACTIVITY

**Capital assets.** The Township's investment in capital assets for its governmental activities as of June 30, 2006 amounts to approximately \$1,400,000. This investment in capital assets includes: land, buildings, machinery, equipment, park facilities, etc.

Major capital asset events during the current fiscal year include an addition to the fire hall, still in process as of June 30, 2006, and the addition of land to the Coy Mountain hiking trails.

**Long-term debt.** The Township incurred \$500,000 in new debt during the year related to the addition on the fire department. Interest paid on long-term debt amounted to \$15,249.

#### CONTACTING TOWNSHIP MANAGEMENT

This financial report is designed to provide our taxpayers and creditors with a general overview of the Township's finances and to demonstrate the Township's accountability for the revenues it receives. If you have questions concerning this report, please call the Helena Township Hall, (231) 331-4643.

Penny Wagner, Helena Township Supervisor

#### TOWNSHIP OF HELENA STATEMENT OF NET ASSETS JUNE 30, 2006

Assets	
Cash and equivalents Accounts receivable	\$ 420,329 11,831
Capital assets being depreciated, net Capital assets not being depreciated	663,934
Capital assets not being depreciated	1,391,814
Total Assets	2,487,908
Liabilities Noncurrent liabilities	
Due in one year or less Due in more than one year	40,854 659,146
Total Liabilities	700,000
Net Assets	
Invested in capital assets Unrestricted	 1,355,748 432,160
Total net assets	\$ 1,787,908

# TOWNSHIP OF HELENA STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2006

REVENUE NET REVENUE/ FAL OPERATING (EXPENSE) & TS & GRANTS & CHANGES IN FRI- CONTRI- NET ASSETS ONS BUTIONS TOTAL	. (238,728) - (8,792) 16,294 (150,822) - (69,412)	16,294 (467,754)	100,451 176,798 64,241 151,126 61,183 32,556 10,875 15,781	613,011	145,257	1,642,651	\$ 1787 908
PROGRAM REV CAPITAL GES GRANTS & CONTRI-	92,693	92,693	ed to specific pu				
PRO CHARGES FOR SERVICES	16,907	16,907	instration fee	sennes	sets	inning of year	of vear
EXPENSES	(255,635) (8,792) (259,809) (69,412)	(593,648)	GENERAL REVENUES Property taxes, levied for: General purposes Public safety Public works Recreation and culture State shared revenue (not restricted to specific purpose) Property tax administration fee Interest earnings Other	Total general revenues	Change in net assets	Net assets - beginning of year	Net assets - end of year
	GOVERNMENTAL ACTIVITIES General government Public safety Recreation and culture Public works Interest on long-term debt	Total governmental activities					

See accompanying notes to financial statements.

TOWNSHIP OF HELENA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2006

	Gen	neral		Fire		Road	<b>'</b>	Library		Non- Major Funds		Total
Assets												
Cash and equivalents Accounts receivable Due from other funds	↔	178,117 11,831 4,685	↔	54,909	↔	82,954	↔	86,421	↔	17,928	↔	420,329 11,831 4,685
Total assets		194,633		54,909		82,954		86,421		17,928		436,845
Liabilities and Fund Balance Liabilities: Due to other funds		•		1		1		4,685		1		4,685
Fund balance: Reserved:												
Fire protection Roads		1 1		54,909		82,954		1 1		1 1		54,909 82,954
Library Cemetery Undesignated, unreserved		- 194,633		1 t r				81,736		17,928		81,736 17,928 194,633
Total fund balance		194,633		54,909		82,954		81,736		17,928		432,160
Total liabilities and fund balance	<b>&amp;</b>	194,633	↔	54,909	€	82,954	\$	86,421	<del>\$</del>	17,928	₩	436,845

See accompanying notes to financial statements.

## TOWNSHIP OF HELENA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS JUNE 30, 2006

TOTAL FUND BALANCE - GOVERNMENTAL ACTIVITIES (PER BALANCE SHEET - PAGE 7)	\$ 432,160
Amounts reported for governmental activities in the Statement of Net Assets (page ) are different because:	
Capital assets used in governmental activities are not current resources and therefore are not recorded in the funds.	2,055,748
Long-term liabilities, including notes/bonds payable and accrued liabilities are not due and payable in the current period and therefore are not reported in the funds.	 (700,000)
TOTAL NET ASSETS - GOVERNMENTAL ACTIVITIES (PER THE STATEMENT OF NET ASSETS - PAGE 5)	\$ 1,787,908

TOWNSHIP OF HELENA
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2006

	ı	General	Fi 5		Road	٥	Library	<- 1	Non- Major Funds		Total
Revenues  Taxes and assessments State sources Donations Charges for services Rental income Interest Other	↔	152,610 152,982 874 37,178 22,661 6,835 9,230	\$ 133,981 - - 963 4,508	<del>6</del>	64,240	₩	86,890 894 5,240 - - 886 13,087	₩	54,907 - - 186 750	₩	492,628 153,876 6,114 37,178 22,661 10,874 27,575
Total revenues		382,370	139,452	   <sub>0</sub>	66,244		106,997		55,843		750,906
Expenditures  Current: General government Public safety Public works Recreation and culture Cemetery Capital outlay		237,142 - 40,519 - 129,065	65,867 - 593,503		69,412		99,441		42,819 - 9,844		237,142 108,686 69,412 139,960 9,844 722,568
Total expenditures		406,726	659,370	 	69,412		99,441		52,663		1,287,612
Excess (deficiency) of revenues over expenditures		(24,356)	(519,918)	 I ⊚	(3,168)		7,556		3,180		(536,706)
Other financing sources Loan proceeds		•	200,000	0	l		ı		ı		500,000
Excess (deficiency) of revenues and other sources over expenditures		(24,356)	(19,918)	   (6	(3,168)		7,556		3,180		(36,706)
Fund Balance - beginning of year		218,989	74,827		86,122		74,180		14,748		468,866
Fund Balance - end of year	₩	194,633	\$ 54,909	و اا و	82,954	<b>ы</b>	81,736	<del>υ</del>	17,928	<b>ь</b>	432,160

See accompanying notes to financial statements.

## TOWNSHIP OF HELENA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2006

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS (PER PAGE 9)	\$ (36,706)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, the government-wide statements allocate the cost of those assets over their estimated useful lives	722,568
Depreciation expense is recorded in the statement of activities but not the governmental fund financial statements.	(40,605)
Increase of long-term accrued liabilities is not recorded in governmental funds.	 (500,000)
CHANGE IN NET ASSETS - GOVERNMENTAL ACTIVITIES - PER STATEMENT OF ACTIVITIES (PER PAGE 6)	\$ 145,257

#### TOWNSHIP OF HELENA STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUND JUNE 30, 2006

Assets Cash and equivalents	\$ 11,194
Liabilities  Due to other funds  Due to schools  Due to individuals	10,747 437 10
Total Liabilities	\$ 11,194

#### **NOTE A: ENTITY**

The Township of Helena is a general law township of the State of Michigan located in Antrim County, Michigan. It operates under an elected board and provides service to its residents in many areas including public safety, community enrichment and human services. The criteria established for determining the various governmental organizations to be included in the reporting entity's financial statements include oversight responsibility, scope of public service, and special financing relationships. On this basis, the financial statements include all of the governmental functions of Helena Township. The following activities are included in this report:

- 1. All general activities of Helena Township including building, cemetery, parks and other governmental activities.
- 2. South Torch Lake Fire District.
- 3. Helena Township Public Library.
- 4. Helena Township Downtown Development Authority

#### **DISCRETE COMPONENT UNIT**

The Helena Township Downtown Development Authority (DDA) was created in 1988 under Public Act. No. 197 of 1975. The DDA has been determined to be a discrete component unit based on the following factors:

- 1. The DDA is a legally separate entity
- 2. The DDA operates under a separate governing board, but board elections are approved by the primary government (Helena Township).
- 3. Helena Township has the ability to impose its will on the DDA and has the potential for benefit or burden as a result of DDA activities.
- 4. Excluding the DDA from the financial statements of Helena Township would be misleading to users of its financial statements.

As the DDA had no fiscal activity and has no residual fund equity as of the year ended June 30, 2006, these financial statements contain no DDA balances.

#### JOINT VENTURE

In August 2001, Helena Township approved a nine-Township Ambulance agreement in order to create the Township Ambulance Authority. Each of the nine Townships, including Helena Township, passed a milage of 0.5000 mills to support the Authority's activities.

The Authority will operate under the direction of a nine member Board of Directors, one from each Township.

#### NOTE A: ENTITY (CONTINUED)

#### **JOINT VENTURE (CONTINUED)**

Upon creation of the Township Ambulance Authority, the Authority purchased all ambulance equipment from Allied EMS, the organization from which the Townships contract ambulance services. The Authority now leases the equipment to Allied EMS and contracts ambulance services from Allied EMS. Allied EMS bills each Township quarterly for its portion of the cost to provide ambulance services. The costs are paid for with the monies collected from each Township's millage.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### INTRODUCTION

The accounting and reporting framework and the more significant accounting principles and practices of Helena Township are discussed in subsequent sections of this Note. The remainder of the Notes is organized to provide explanations including required disclosures of the Township's financial activities.

The accounting policies of Helena Township conform to the generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies.

#### **GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT PRESENTATION**

#### Government-Wide Financial Statements

The government-wide financial statements include the statement of net assets and the statement of activities. These statements report financial information for the Township as a whole, excluding fiduciary activities, such as tax collection activities.

Individual funds are not displayed, but the statements distinguish governmental activities, generally supported by taxes and Township general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers. The Township does not engage in any business-type activities.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENT PRESENTATION (CONTINUED)

#### Government-Wide Financial Statements (Continued)

The statement of activities reports the expenses of a given function offset by program revenues directly connected with functional programs. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges to users of the Township's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions to these program uses. Taxes and other revenue sources not included with program revenues are reported as general revenues.

#### Fund Financial Statements

Fund financial statements are provided for governmental and fiduciary funds. Major individual governmental funds are reported in separate columns with composite columns for non-major funds. The measurement focus and basis of accounting for the government-wide and fund financial statements are described in a subsequent section of this note.

#### **FUND TYPES AND MAJOR FUNDS**

#### Governmental Funds

The Township reports the following major governmental funds:

General Fund - This fund is used to account for all financial transactions except those required to be accounted for in another fund. The fund includes the general operating expenditures of the local unit. Revenues are derived primarily from property taxes, state and federal distributions, grants and other inter-governmental revenues.

Fire Fund – This fund is used to account for all financial activity related to the South Torch Lake Fire District. The main source of revenue is derived from property taxes.

Road Fund – This fund is used to account for the financial activity related to the repair and maintenance of Township roads. Revenues are derived primarily from property taxes.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### FUND TYPES AND MAJOR FUNDS (CONTINUED)

Library Fund – This fund is used to account for the Township Library's activities. Revenues are derived from property tax assessments.

The Township reports its Ambulance and Cemetery Funds as non-major funds.

#### Other Funds

Fiduciary Fund - This fund is used to account for assets held in trust or as an agent for others. Tax collection activities are recorded in this category. Fiduciary activities are not reported in the government-wide financial statements, in accordance with GASB Statement No. 34.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The financial statements of the Township are prepared in accordance with generally accepted accounting principles (GAAP). The Township applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements. The Township does not apply FASB pronouncements or APB opinions issued after November 30, 1989.

#### Government-Wide Financial Statements

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). However, internal eliminations do not include utility services provided to Township departments.

Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when grantor eligibility requirements are met.

#### Governmental Fund Financial Statements

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available.

#### NOTE B: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (CONTINUED)

#### Governmental Fund Financial Statements (Continued)

Available means collectible within the current period or soon enough thereafter to pay current liabilities. The Township considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported as expenditures in the year due.

Major revenue sources susceptible to accrual include: sales and use taxes, property taxes, franchise taxes (fees), intergovernmental revenues, and investment income. In general, other revenues are recognized when cash is received.

#### **PROPERTY TAXES**

The 2005 property tax calendar is as follows:

	WINTER LEVY	SUMMER LEVY
Lien Date	December 31, 2004	June 30, 2005
Levy Date	December 1, 2005	July 1, 2005
Due Date	February 15, 2005	September 14, 2004

The real property tax rolls were turned over to the Country of Antrim on March 1. Collection of personal property taxes remains the responsibility of the Township. Amounts collected after the due date are assessed interest and/or penalty provisions. A county revolving fund normally pays the balance of the Township's tax levy.

#### **BUDGETS**

Public Act 621 of 1978 as amended provides that a local unit shall not incur expenditures in excess of the amount appropriated. The approved budgets of the Township for budgetary funds were adopted on a fund level. Budgets are normally formulated during May and June of each year and a budget hearing is held in June. The board normally adopts the budget just prior to July 1. The budgets as presented in these financial statements have been amended throughout the year. They were adopted using the modified accrual method of accounting. They expire on June 30 of each year. There are no carryover items. The Township experienced over expenditures for the year ended June 30, 2006.

#### NOTE B:SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **USE OF ESTIMATES**

The preparation of financial statements in conformity with generally accepted accounting principles require management to make estimates and assumptions that effect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### CAPITAL ASSETS AND DEPRECIATION

The Township's property, plant, and equipment, with useful lives of more than one year are stated at historical cost and comprehensively reported in the government-wide financial statements. Donated assets are stated at fair value on the date donated. The Township generally capitalizes assets with historical cost of \$5,000 or more as purchase and construction outlays occur. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts and the resulting gain or loss is recorded in operations.

Estimated useful lives, in years, for depreciable assets are as follows:

 $\begin{array}{lll} \text{Computers and peripherals} & 5 \text{ years} \\ \text{Buildings and improvements} & 40-50 \text{ years} \\ \text{Furniture and equipment} & 10-20 \text{ years} \\ \text{Fire vehicles} & 20 \text{ years} \end{array}$ 

Land and construction in progress are not depreciated. For information describing capital assets, see Note E.

### LONG-TERM DEBT, DEFERRED DEBT EXPENSE, AND BOND DISCOUNTS/PREMIUMS

In the government-wide financial statements, outstanding debt is reported as liabilities. Bond issuance costs, bond discounts or premiums, and the difference between the reacquisition price and the net carrying value of refunded debt are capitalized and amortized over the terms of the respective bonds using a method that approximates the effect of interest method.

The governmental fund financial statements recognize the proceeds of debt and premiums as other financing sources of the current period. Issuance costs are reported as expenditures.

#### NOTE C: CASH AND EQUIVALENTS

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan.

The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Township of Helena's deposits and investment policies are in accordance with statutory authority.

At June 30, 2006 the Township's deposits were reported in the basic financial statements as follows:

General Government	\$ 196,279
Library	86,421
Fire	54,909
Roads & Cemetery CD	 82,720
Total	\$ 420,329

#### **Deposits**

The bank balance of the Township's deposits is \$420,623, of which \$329,087 is covered by federal depository insurance. The remainder was uninsured and uncollateralized. The Township believes that due to the dollar amounts of cash deposits and the limits of the FDIC insurance, it is impractical to insure all deposits. As a result, the Township evaluates each financial institution with which it deposits Township funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

#### **NOTE D: RECEIVABLES**

#### **DUE FROM STATE OF MICHIGAN**

The amount of \$8,955 due from the State of Michigan represents the June State Shared Revenue payment received by the Township in July 2006.

#### NOTE E: CAPITAL ASSETS

Governmental Activities:	July 1, 2005 Additions		Disposals	June 30, 2006
Capital assets not being depreciated:				
Land	\$ 191,920	\$ 129,065	\$ -	\$ 320,985
Construction in Progress	477,326	<u>593,503</u>		1,070,829
Subtotal	669,246	722,568	-	1,391,814
Capital assets being depreciated:				
Buildings	405,444	-	-	405,444
Furniture & Equipment	816,271			816,271
Subtotal	1,221,715	-	-	1,221,715
Accumulated depreciation:				
Buildings	105,415	8,109	-	113,524
Furniture & Equipment	411,761	32,496		444,257
Subtotal	517,176	40,605		557,781
Net capital assets being depreciated	704,539	(40,605)	<u> </u>	663,934
Net capital assets	\$ 1,373,785	\$ 681,963	\$ -	\$ 2,055,748

Depreciation expense was charged to functions of the Township as follows:

#### Governmental Activities

Township Hall		\$ 8,650
Fire		29,170
Parks		1,753
Library		 1,032
-	Total	\$ 40.605

#### NOTE F: LONG-TERM DEBT

In fiscal year 2005 the Township began drawing on a construction loan to add on to the current fire department, the South Torch Lake Fire Department. At the end of fiscal year 2006 the balance on that loan was \$700,000. This loan was renewed as a term loan at 5.75%, with payments of \$75,000, including interest, due annually on March 15 beginning in 2007.

Subsequent to June 30, 2006 an additional \$50,000 was drawn on the loan.

#### NOTE F: LONG-TERM DEBT (CONTINUED)

A summary of changes in long-term debt is as follows:

Governmental activities:	Beginning Balance	Additions (Reductions)	Ending Balance	Due Within One Year
Installment purchase contracts:				
Fire department addition, payable in annual installments of \$75,000 including interest of 5.75% through March 2021	\$ 200,000	<u> </u>	\$ 700,000	\$ 40,85 <u>4</u>

Annual debt service requirements to maturity for the above installment purchase contracts are as follows:

		Governmental Activities										
	F	Principle		Interest		<u>Total</u>						
2007	\$	40,854	\$	34,146	\$	75,000						
2008		34,224		40,776		75,000						
2009		36,192		38,808		75,000						
2010		38,273		36,727		75,000						
2011		40,474		34,526		75,000						
2012-2016		296,677		153,323		450,000						
2017-2021		263,306		39,105		302,411						
	\$	486,694	\$	338,306	\$	1,127,411						

#### NOTE G: PENSION PLAN

The Township of Helena contributes to a pension plan which is a defined contribution pension plan administered by the Manufacturers Life Insurance Company. The plan was adopted January 1, 1992.

A defined contribution pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under the Township's defined contribution pension plan, the benefits a participant will receive depends on the amount contributed to the participant's account and the returns earned on investments of those contributions.

All full-time employees and elected officials are eligible to participate in the plan. Contributions made by the Township and employees are fully vested. The participant will receive all vested benefits upon termination of employment with the Township.

#### NOTE G: PENSION PLAN (CONTINUED)

The plan requires the Township to contribute 6.2% of the eligible employee's wages. Additionally, each participant may make voluntary contributions up to 10% of their salary. The Township has met all pension obligations for the year ended June 30, 2006. The Township's contribution for the year totals \$13,091.

No pension provision changes occurred during the year that affected the required contributions to be made by the Township or its employees.

#### **NOTE H: CONTINGENCIES**

#### **INSURANCE COVERAGE**

The Township is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; error and omission; injuries to employees; and natural disasters.

The Township participates in the Michigan Township Participants plan, a self insured group. The pool is considered a public entity risk pool. The Township pays annual premiums to the pool for the respective insurance coverage. In the event a pool's total claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the pool's policy year may be subject to special assessment to make up the deficiency. The pool maintains reinsurance for claims for each occurrence with the overall maximum coverage varying depending on the specific type of coverage of reinsurance. The Township has not been informed of any special assessments being required. There were no significant changes in coverage.

#### **NOTE I: RELATED PARTY TRANSACTIONS**

The company employed to construct the fire hall addition, Crawford Builders, LLC, is owned by a South Torch Lake Fire Department Board member. The total amount paid to Crawford Builders, LLC was \$126,615.

# TOWNSHIP OF HELENA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL GENERAL FUND YEAR ENDED JUNE 30, 2006

		Original Budget	 Final Amended Budget	Actual	F	Variance rom Final Amended Budget
Revenues State sources Taxes and assessments Donations Charges for services Rental income Interest Miscellaneous	\$	277,000 183,054 1,100 2,800 27,400 3,100 56,194	\$ 277,000 183,054 1,100 2,800 27,400 3,100 56,194	\$ 152,982 152,610 874 37,178 22,661 6,835 9,230	\$	(124,018) (30,444) (226) 34,378 (4,739) 3,735 (46,964)
Total Revenues		550,648	550,648	382,370		(168,278)
Expenditures General government Township Board: Salaries Payroll taxes and fringes Office supplies Repair and maintenace Professional fees Pension Insurance Capital outlay Advertising Utilities Telephone Transportation and education  Total Township Board		7,500 5,200 3,500 14,607 17,000 12,000 9,500 3,000 7,000 3,000 60,844	7,500 5,200 3,500 14,607 17,000 12,000 9,500 3,000 7,000 3,000 60,844	4,896 4,469 2,573 7,590 9,374 11,012 9,352 2,910 1,369 5,700 1,339 4,278		2,604 731 927 7,017 7,626 988 148 90 1,631 1,300 1,661 56,566
Township Supervisor: Salaries		14,830	14,830	14,694		136
Office expense		1,980	1,980	1,360		620
Total Township Supervisor		16,810	16,810	16,054		756
Election: Office supplies Services		500 1,600	500 1,600	132 1,290		368 310
Total Election		2,100	2,100	1,422		678
Township Clerk: Salaries Office supplies Miscellaneous	_	17,700 1,000 1,060	17,700 1,000 1,060	 17,444 600 750		256 400 310
Total Township Clerk		19,760	19,760	18,794		966

# TOWNSHIP OF HELENA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL GENERAL FUND YEAR ENDED JUNE 30, 2006

•	Original Budget	Final mended Budget		Actual	Fr A	ariance om Final mended Budget
Township Treasurer:						
Salaries	23,400	23,400		23,276		124
Office expense	3,560	3,560		3,066		494
Total Township Treasurer	26,960	26,960		26,342		618
Township Assessor:						
Assessor fees	14,330	14,330		14,330		-
Office expenses	800	800		711		89
Total Township Assessor	15,130	15,130		15,041		89
Building and Grounds:						
Salaries	30,270	30,270		30,267		3
Telephone	1,000	1,000		832		168
Utilities	15,820	15,820		15,819		1
Repair and maintenance	6,340	6,340		6,335		5
Miscellaneous	460	460		400		60
Building supplies	3,280	3,280		3,280		-
Insurance - community center	7,800	7,800		7,789		11
Total Building and Grounds	64,970	64,970		64,722		248
Planning and Zoning:	49.490	19 190		17 100		990
Salaries	18,180	18,180		17,190		
Office expense, legal, & other	 15,170 	15,170		12,715		2,455 ————
Total Planning and Zoning	33,350	 33,350		29,905		3,445
Total General Government	325,231	325,231		237,142		88,089
Recreation and Culture						
Parks:	20.000	20.000		10 110		1 560
Wages	20,000	20,000		18,440		1,560
Utilities	900	900		885		15
Repairs, maintenance, & supplies	11,800	11,800		9,801		1,999
Insurance	1,560	1,560		1,558		400.704
Capital outlay	237,440	237,440		136,706		100,734
Other	 4,300	 4,300		2,194		2,106
Total Parks	 276,000	 276,000		169,584		106,416
Total Expenditures	 601,231	 601,231		406,726		194,505
Excess (Deficiency) of Revenues over Expenditures	(50,583)	(50,583)	-	(24,356)		26,227
Fund Balance - Beginning of Year	218,989	218,989		218,989		-
Fund Balance - End of Year	\$ 168,406	\$ 168,406	\$	194,633	\$	26,227

See accompanying notes to financial statements

# TOWNSHIP OF HELENA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FIRE FUND YEAR ENDED JUNE 30, 2006

	Original Budget		Final Amended Budget		Actual		Variance From Final Amended Budget	
Revenues Taxes and assessments	\$	130,792	\$	134,201	\$	133,981	\$	(220)
Interest	Ψ	600	•	400	•	963	*	563
Miscellaneous		-		4,000		4,508		508
Total Revenues		131,392	_	138,601		139,452		851
Expenditures								
Firemen - contractual		10,078		16,218		16,218		-
Office expenses		7,400 12,499		8,858 2,686		8,547 14,104		311 (11,418)
Operating supplies Repairs and Maintenance		3,840		2,000		2,422		(175)
Professional services		2,071		835		890		(55)
Vehicle expense		3,835		8,190		7,875		315
Insurance and bonds		10,274		11,492		11,492		-
Education and training		4,434		2,347		2,346		1
Building addition		200,000		589,140		593,503		(4,363)
Miscellaneous		2,341		2,898		1,973		925
Total Expenditures		256,772		644,911		659,370		(14,459)
Other Financing Sources Loan proceeds		200,000		500,000		500,000		_
roan process								
Excess (Deficiency) of Revenues over Expenditures		74,620		(6,310)		(19,918)		(13,608)
Fund Balance - Beginning of Year		74,827		74,827		74,827		-
Fund Balance - End of Year	\$	149,447	\$	68,517	\$	54,909	\$	(13,608)
			_				_	

## TOWNSHIP OF HELENA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL ROAD FUND YEAR ENDED JUNE 30, 2006

	Original Budget		Final Amended Budget		 Actual	Variance From Final Amended Budget		
Revenues Taxes and assessments	\$	127,215	\$	127,215	\$ 64,240	\$	(62,975)	
Interest income		-		-	2,004		2,004	
		127,215		127,215	66,244		(60,971)	
Expenditures Road construction, repair & maintenance				<u>-</u>	 69,412		(69,412)	
Excess (deficiency) of revenues over								
expenditures		127,215		127,215	(3,168)		(130,383)	
Fund balance - beginning of year		86,122		86,122	86,122			
Fund balance - end of year	\$	213,337	\$	213,337	\$ 82,954	\$	(130,383)	

## TOWNSHIP OF HELENA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL LIBRARY FUND YEAR ENDED JUNE 30, 2006

	Original Budget		Final Amended Budget		Actual		Variance From Final Amended Budget	
Revenues State sources Taxes and assessments Interest Book sales and other Donations Total Revenues	\$	350 88,000 250 8,270 2,500 99,370	\$	350 88,000 250 8,270 2,500 99,370	\$	894 86,890 886 13,087 5,240	\$	544 (1,110) 636 4,817 2,740 7,627
Expenditures Salaries and fringe benefits Office expense Technology upgrades Repairs and maintenance Professional fees Education Insurance Equipment Books Other		53,544 17,270 7,500 750 500 775 - 500 14,000 500		53,544 17,270 7,500 750 500 775 500 14,000 500		44,832 17,172 3,693 348 197 16,191 3,390 13,593 25		8,712 98 7,500 (2,943) 152 578 (16,191) (2,890) 407 475
Total Expenditures		95,339		95,339		99,441		(4,102)
Excess of revenues over expenditures		4,031		4,031		7,556		3,525
Fund balance - beginning of year		74,180		74,180		74,180		
Fund balance - end of year	\$	78,211	\$	78,211	\$	81,736	\$	3,525

#### TOWNSHIP OF HELENA COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2006

	Ambulance			emetery	Total	
Assets Cash and equivalents	\$	<u>-</u>	\$	17,928	\$	17,928
Fund Equity Reserved		-		17,928		17,928
Total fund equity	\$	-	\$	17,928	\$	17,928

## TOWNSHIP OF HELENA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NON-MAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2006

	Ambulance		С	Cemetery		Total
Revenues Taxes and assessments Interest		42,819 -	\$	\$ 12,088 186		54,907 186
Miscellaneous				750 ————		750 
Total Revenues		42,819		13,024		55,843
Expenditures Wages and fringe benefits Repairs and maintenance Insurance Capital outlay Miscellaneous Contracted ambulance services  Total Expenditures		42,819 42,819		7,064 1,478 519 409 374 - 9,844		7,064 1,478 519 409 374 42,819 52,663
Excess of Revenues over Expenditures		-		3,180		3,180
Fund Balance - Beginning of Year				14,748		14,748
Fund Balance - End of Year	\$	-	\$	17,928	\$	17,928



Keskine, Cook, Miller & Alexander LLP CERTIFIED PUBLIC ACCOUNTANTS & CONSULTANTS

November 14, 2006

To the Township Board Township of Helena Antrim County, Michigan Walter J. Keskine, C.P.A.
Jeffrey B. Cook, C.P.A.
Richard W. Miller, C.P.A.
Ronald D. Alexander, C.P.A.
Curt A. Reppuhn, C.P.A.

We have audited the financial statements of the Township of Helena for the year ended June 30, 2006, and have issued our report thereon dated November 14, 2006. Professional standards require that we provide you with the following information related to our audit.

#### Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated June 16, 2006, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute, assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

As part of our audit, we considered the internal control of the Township of Helena. Such considerations were solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

#### Significant Accounting Policies

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the Township of Helena are described in the notes to the financial statements.

We noted no transactions entered into by the Township during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

#### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. The following attached pages summarize the adjustments that were proposed to management and made to the audited financial statements.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Township's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Difficulties Encountered in Performing the Audit**

During the course of the audit planning and fieldwork we encountered some difficulties. The difficulties encountered during the audit were:

- The fund trial balances provided by Helena Township did not balance within various funds. The trial balance did balance in total (entity wide). However, each fund should be self-balancing and transactions should be recorded only in one fund. This is an essential element for quality reporting for all governments.
- The cash balance recorded on the trial balance in the Fire Fund did not agree to the bank reconciliation prepared by Helena Township. The adjustment required was made in the course of the audit fieldwork. However, the bank reconciliation is the key internal control over cash within any entity. If the trial balance does not agree to the reconciled balance, management must resolve this issue.

#### Comments and Recommendations

In planning and performing our audit of the financial statements of the Township of Helena, we considered the Township's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

During our audit procedures, we became aware of certain matters that represent opportunities for strengthening internal controls and operating efficiency. The following comment and recommendation should be implemented to the extent possible in order to strengthen internal controls and operating efficiency.

- It was noted during the audit that the Township did not issue 1099's to the firefighters. Internal Revenue Service regulations state any entity that pays any non-corporation more then \$600 is required to issue a form 1099 to this vendor. Failure to comply with this regulation may result in penalties and interest being assessed against the Fire Department. It would be our recommendation that the Township issue 1099's to all vendors that are not corporations, and paid more then \$600 in any calendar year.
- In review of the board minutes it was noted that the only documentation regarding the payment of bills was that the "board approved bills". No further explanation of the amounts, checks, vendors was provided within the minutes. The purpose of the Board minutes is to adequately document the items discussed and approved by the Board. The details should include information so that individuals (board members, citizens, etc) not attending the meeting have no questions regarding what occurred during the meeting. It would be our recommendation that the Township document the total of the expenditures approved and reference an attached schedule within the minutes. The attached schedule should detail the expenditures being presented to the board for approval. The Township maybe doing this in part, however the minutes lack the documentation to reflect what is being approved.
- In review of the board minutes it was noted that the adoption of the budget was inadequately documented. All governments have the ability to adopt budgets on any level that they elect. These levels include the fund level, activity level, and the account line level. The State of Michigan recommends that local units of government adopt an activity based budget. It would be our recommendation that Helena Township document in the minutes the level at which they are adopting the budget. Furthermore, we would recommend that the Township document totals such as fund total revenues, and fund total expenditures within the minutes. Details of the budget should be attached to the minutes.
- It was noted during the auditing of payroll expenses that the 941 reports did not agree to the W-2's and W-3 for the calendar year 2005. This appeared to be a clerical error made by the Township. This error should not result in any further taxes, penalties, or interest. However, the Township may receive a notice from the Internal Revenue Service related to this error. It is our recommendation that the Township review the 941 reports in conjunction with the filing of the W-2's and W-3 with the Federal government.

We hope you find the above comments and recommendations useful. We are available to assist you in implementing these items should the need arise.

This information is intended solely for the information of the Township of Helena's Board and management and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Keskine, Cook, Miller & Alexander LLP

VV. Cook Mich : alund up